REPUBLIC OF KENYA

COUNTY TREASURY
GOVERNMENT OF HOMA BAY

COUNTY BUDGET IMPLEMENTATION REPORT

QUARTER FOUR

For the Financial Year Ending on June 30, 2026
(FY 2025/2026)

AUGUST, 2026

FOREWORD

The Quarter Four FY 2025/26 Homa Bay County Budget Implementation Review Report presents the County's overall budget performance for the financial year ended 30th June 2026. It provides a comprehensive analysis of revenue performance, including Own Source Revenue, Facility Improvement Fund (FIF), equitable share, conditional grants, exchequer releases, expenditure and budget absorption across all spending entities. The report also highlights key budget implementation challenges and provides recommendations to strengthen financial management, budget execution and service delivery.

The report has been prepared in accordance with Sections 166 and 168 of the Public Finance Management Act, 2012**,** which require the County Executive Committee Member for Finance to prepare and submit quarterly budget implementation reports to the relevant oversight institutions. It further complies with the statutory requirements on financial reporting, accountability and public disclosure.

As part of the County Government's commitment to transparency**,** accountability and prudent management of public resources, this report provides important information to policymakers, oversight institutionsdevelopment partners and the public on the implementation of the FY 2025/26 budget. I encourage all stakeholders to review the report and provide constructive feedback that will contribute to improved budget execution, financial discipline and effective service delivery in Homa Bay County.

Thank You,

SOLOMON OBIERO,

CECM – FINANCE AND ECONOMIC PLANNING

COUNTY GOVERNMENT OF HOMA BAY

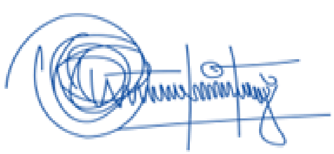
ACKNOWLEDGEMENT

The preparation of the Homa Bay County Budget Implementation Review Report for the Fourth Quarter of FY 2025/26 was made possible through the collective efforts and commitment of staff in the Department of Finance and Economic Planning. I sincerely appreciate all those who contributed to the successful preparation of this report.

I extend my gratitude to H.E. Governor Gladys Nyasuna Wanga, EGH**,** and H.E. Deputy Governor Danish Otieno Onyango for their visionary leadership, guidance and support in strengthening public financial management in the County.

I also acknowledge Hon. Solomon Obiero, County Executive Committee Member for Finance and Economic Planning, together with all County Executive Committee Members, Chief Officers, Municipal Managers, Accounting Officers and Members of the County Assembly for their collaboration and commitment to effective budget implementation.

Finally, I commend the Directorates of Budget, Economic Planning and Accounts**,** and their technical teams, for their professionalism and dedication in compiling and validating the information contained in this report.



LAWRENCE SMITH GWORO
ACHIEF OFFICER,
ECONOMIC PLANNING AND BUDGET
COUNTY GOVERNMENT OF HOMA BAY

CHAPTER ONE: FINANCIAL ANALYSIS OF THE BUDGET IMPLEMENTATION

1.1.0 Overview of Revenue Performance

81.1% **OVERALL PERFORMANCE** *vs. annual target*	**KShs. 11.03 Bn** **TOTAL REALIZED** *of KShs. 13.60 Bn target*	**KShs. 2.57 Bn** **REVENUE SHORTFALL** *grants & OSR underperformance*

The revised FY 2025/26 budget was financed through six principal revenue sources: opening balances brought forward from FY 2024/25, the Equitable Share of nationally raised revenue, additional allocations (including conditional grants), ordinary own-source revenue (OSR), and Appropriations-in-Aid (AIA) / Health Facility Improvement Fund (HFF). Against the revised annual target of KShs. 13.601 Bn, the County realized KShs. 11.029 Bn — an overall performance of 81.1%, with the shortfall mainly attributable to delayed disbursement of conditional grants, non-receipt of the Equalization Fund, and underperformance in several own-source revenue streams.

Figure 1 Percentage (%) Performance against the Target

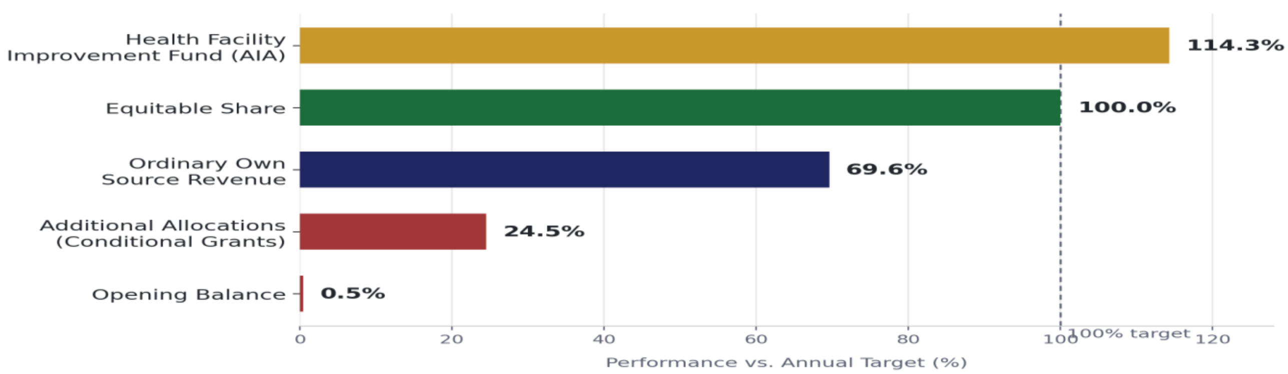


Table 1 Revenue Performance against the target, FY2025-2026

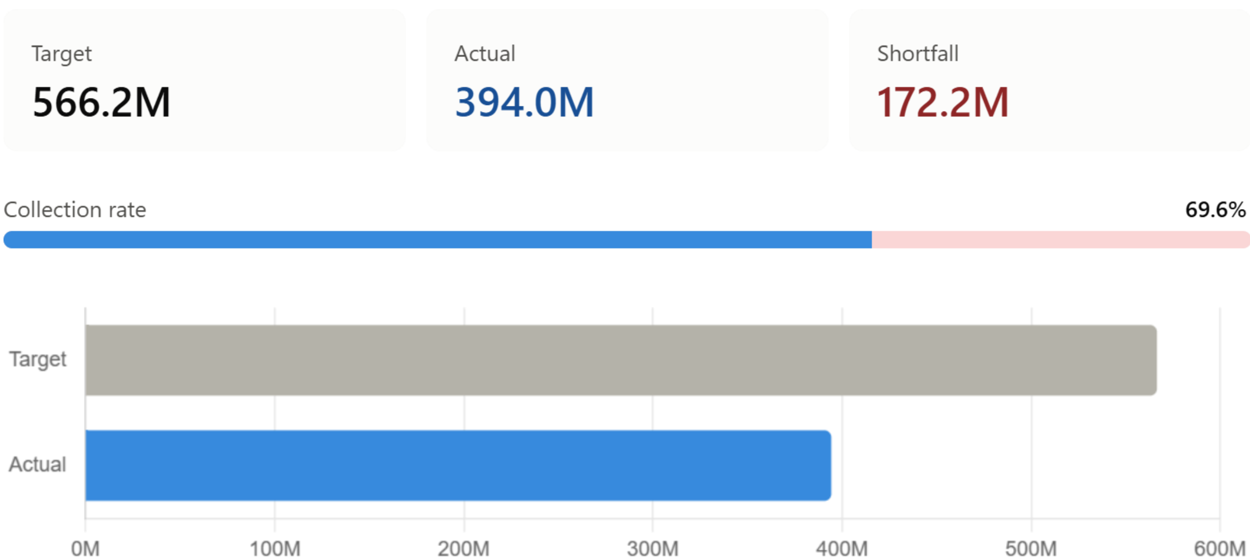
Revenue Source	Annual Target (KShs.)	Actual Revenue (KShs.)	Variance (KShs.)	Performance
Opening Balance	325,747,287.00	1,622,323.19	324,124,963.81	**0.5%**
Equitable Share	8,646,376,063.00	8,646,376,063.00	0.00	**100.0%**
Additional Allocations (Conditional Grants)	2,958,240,291.00	724,669,900.00	2,233,570,391.00	**24.5%**
Ordinary Own Source Revenue	566,180,758.00	393,965,024.05	172,215,733.95	**69.6%**
Appropriations-in-Aid (Health Facility Fund)	1,104,906,565.00	1,262,385,496.64	(157,478,931.64)	**114.3%**
Grand Total	**13,601,450,964.00**	**11,029,018,806.88**	**2,572,432,157.12**	**81.1%**

Key Highlights

- Overall revenue performance stood at 81.1% against the revised annual target.
- Equitable Share was fully realized at 100%, remaining the principal source of County financing.
- Health Facility Improvement Fund (AIA) exceeded its annual target by 14.3%, reflecting improved facility collections and enhanced SHA reimbursements.
- Own Source Revenue attained 69.6% of its annual target, indicating the need for continued revenue enhancement measures.
- Conditional Grants recorded only 24.5% performance, due to delayed or non-disbursement of several grants including KISIP II, UHC, CHP, County Industrial Parks, KUSP, and KDSP II.
- No receipts were realized under the Equalization Fund, affecting implementation of planned programmes financed through this source.

1.3.0 Trend in the Ordinary Own Source Revcenue Collection

Figure 2 Trend in the Ordinary Own Source Revcenue Collection



Against the annual target of KShs. 566.18 million, the county realized KShs. 393.97 million a 69.6% performance, leaving a shortfall of KShs. 172.24 million. The gap is driven mainly by underperformance in land-based charges and agriculture/livestock fees, while natural resource cess and "other fees" categories (buoyed by miscellaneous income) came close to or exceeded target.

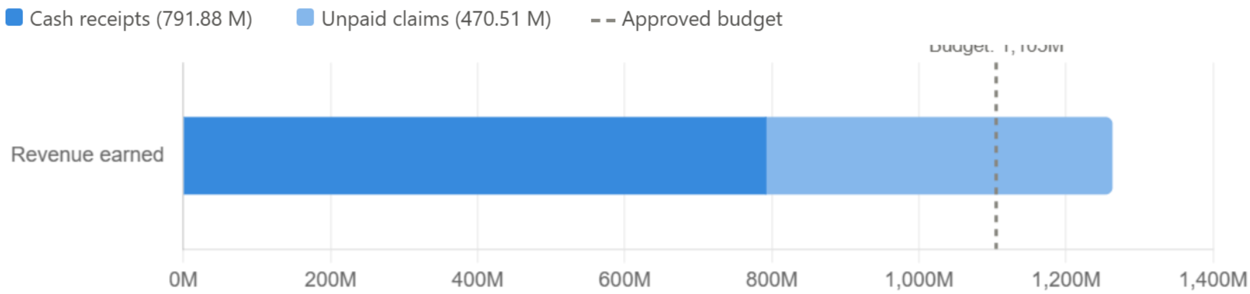
Table 2 Twelve Months Ordinary Own Source Revenue Performance against the target by Stream FY2025/26

No.	Revenue Stream	Annual Target (KSh)	Actual Revenue (KSh)	Variance (KSh)	Performance
1	Land Rates/Plot Rents	36,560,500	8,305,623	28,254,877	22.70%
2	Land Transfers/Sales/Extension/Change of Use	1,780,400	733,200	1,047,200	41.20%
3	Lease Charges/Consent/Transfers	2,690,500	2,994,469	-303,969	111.30%
4	Ground Rents	2,595,500	1,442,205	1,153,295	55.60%
5	Single Business Permits	117,560,340	97,302,072	20,258,268	82.80%
6	Market Dues	54,670,340	41,493,940	13,176,400	75.90%
7	Approval Plans/Transfers/Certificates	16,568,000	7,674,370	8,893,630	46.30%
8	Housing Fees (Rents)	1,324,970	692,900	632,070	52.30%
9	Fish Cess	18,580,790	6,831,707	11,749,083	36.80%
10	Other Cess Income	27,400,560	24,197,961	3,202,599	88.30%
11	Taxi/Motorcycle Fees	46,789,369	7,918,531	38,870,838	16.90%
12	Site Value Rates	—	12,020	—	0
13	Stall/Kiosk Rents	12,090,700	8,818,550	3,272,150	72.90%
14	Slaughterhouse Fees	2,531,300	1,176,990	1,354,310	46.50%
15	Stock Auction Fees (Cattle/Goats/Sheep)	7,289,400	2,109,395	5,180,005	28.90%
16	Stock Movement Fees	1,100,560	55,300	1,045,260	5.00%
17	Veterinary Charges	1,670,110	924,657	745,453	55.40%
18	Advertising/Billboard Fees	32,450,290	22,210,827	10,239,463	68.40%
19	Landing Fees	1,180,900	—	1,180,900	0.00%
20	Bus Park Fees	60,679,625	41,966,454	18,713,171	69.20%
21	Liquor Licensing	20,678,230	9,533,003	11,145,227	46.10%
22	Search and Clearance Certificates	161,789	83,200	78,589	51.40%
23	Noise Pollution Fees	1,550,690	436,600	1,114,090	28.20%
24	Fire Inspection Fees	5,200,000	898,950	4,301,050	17.30%
25	Tractor Hire Services	2,560,780	132,650	2,428,130	5.20%
26	Hire of Machinery, Equipment and Wayleave Charges	3,280,450	521,700	2,758,750	15.90%
27	Conservancy Fees/Wildlife Grants	—	12,000	—	0
28	Water Charges	701,495	553,628	147,867	78.90%
29	Fines and Penalties	3,860,780	1,651,175	2,209,605	42.80%
30	Survey/Subdivision Fees	601,490	238,000	363,490	39.60%
31	Weights and Measures Fees	709,600	721,700	-12,100	101.70%
32	Bricks/Sand/Murram/Stones	69,400,300	65,324,456	4,075,844	94.10%
33	Hire of Stadium/Parks/Open Spaces	3,560,600	700,000	2,860,600	19.70%
34	Public Health	—	6,399,804	-6,399,804	0
35	Miscellaneous Income	8,400,400	29,896,987	-21,496,587	355.90%
	Total Own Source Revenue	**566,180,758**	**393,965,024**	**172,215,734**	**69.60%**

Source: County Treasury 2025/2026

Facility Improvement Fund (FIF)/Appropriations-in-Aid (A-I-A)

Approved budget	Revenue earned	Performance	Over-performance
1.105 Bn	1.262 Bn	114.3%	+157.48 M



Total revenue exceeds the approved budget by 157.48 M, driven by unpaid claims not yet collected in cash.

Against an approved budget of KSh 1.105 billion, the facilities generated cumulative cash receipts of KSh 791.88 million and unpaid claims amounting to KSh 470.51 million, resulting in total revenue earned of KSh 1.262 billion. This represents 114.3 per cent of the approved revenue target and an over-performance of KSh 157.48 million.

The best-performing facilities in terms of revenue performance were the Level 3 Facilities, which achieved 223.2 per cent of their approved budget, followed by Homa Bay County Referral Hospital at 137.8 per cent and Nyandiwa L4 Hospital at 125.5 per cent. Other facilities that recorded relatively strong performance included Rangwe Sub-County Hospital at 85.4 per cent and Ober L4 Hospital at 62.7 per cent.

On the other hand, the least-performing facilities were Sena L4 Hospital at 5.7 per cent, Magunga L4 Hospital at 6.7 per cent, Kabondo Sub-County Hospital at 7.9 per cent and Ndiru L4 Hospital at 10.1 per cent. These facilities require targeted interventions to improve revenue collection, claims processing and overall financial performance.

Table 3 Table 4 Health Facilities Revenue Performance as at 30th June 2026

S/No	Health Facility	Approved Annual Target FY2025/26	Annual Actual Receipts (Kshs)	Unpaid Claims	Revenue Earned
1	Homa Bay County Referral Hospital	274,000,000	377,532,070	173,029,997	550,562,067
2	Rachounyo County Hospital	68,000,000	33,354,989	25,298,366	58,653,355
3	Rachounyo North S/County	39,000,000	14,390,130	9,365,888	23,756,018
4	Ndhiwa Sub County Hospital	39,000,000	7,404,656	12,980,768	20,385,424

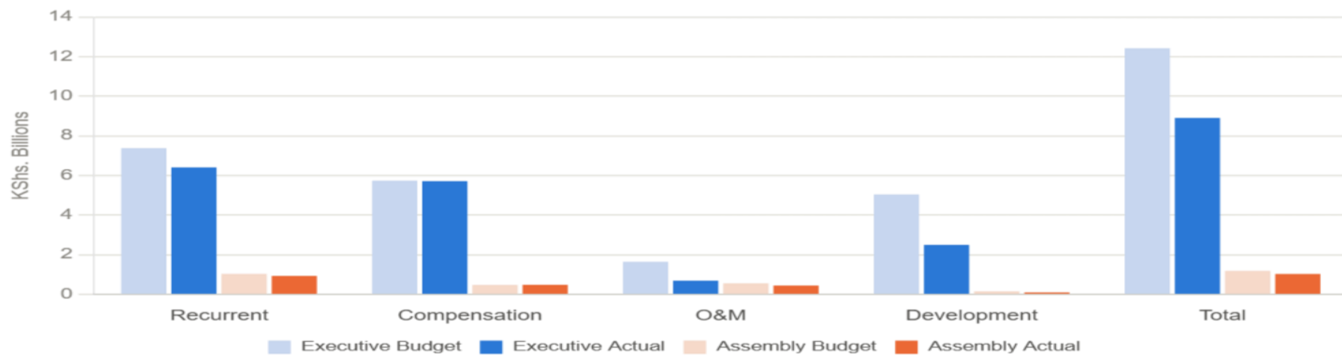
5	Mbita Sub County Hospital	39,000,000	19,523,567	11,377,443	30,901,010
6	Kabondo Sub County Hospital	39,000,000	3,086,919	15,000,399	18,087,318
7	Rangwe Sub County Hospital	39,000,000	33,308,882	8,799,035	42,107,917
8	Suba South S/County Hospital	39,000,000	12,326,797	14,378,929	26,705,726
9	Magunga L4 Hospital	39,000,000	2,622,553	4,009,003	6,631,556
10	Kisegi L4 Hospital	26,000,000	9,563,842	8,277,282	17,841,124
11	Pala L4 Hospital	26,000,000	5,460,738	7,846,555	13,307,293
12	Tom Mboya L4 Hospital	39,000,000	15,220,035	9,870,400	25,090,435
13	Ogongo L4 Hospital	26,000,000	14,211,828	5,980,450	20,192,278
14	Makongeni L4 Hospital	39,000,000	6,784,044	9,673,980	16,458,024
15	Marindi L4 Hospital	26,000,000	3,408,170	7,986,573	11,394,743
16	Nyang'iela L4 Hospital	26,000,000	6,474,974	8,798,340	15,273,314
17	Othoro L4 Hospital	26,000,000	5,871,955	7,498,209	13,370,164
18	Miriu L4 Hospital	26,000,000	10,901,084	8,099,366	19,000,450
19	Ober L4 Hospital	26,000,000	16,290,203	7,498,387	23,788,590
20	Ndiru L4 Hospital	26,000,000	2,617,708	8,090,355	10,708,063
21	Kandiege L4 Hospital	26,000,000	6,550,053	9,789,855	16,339,908
22	Nyandiwa L4 Hospital	26,000,000	32,638,239	10,274,366	42,912,605
23	Malela L4 Hospital	26,000,000	9,415,903	5,094,054	14,509,957
24	Sena L4 Hospital	26,000,000	1,477,694	3,099,744	4,577,438
25	Level 3 Facilities	59,906,565	133,711,476	78,387,446	212,098,922
26	Public Health	14,000,000	7,731,800	-	7,731,800
	Total	**1,104,906,565**	**791,880,306**	**470,505,190**	**1,262,385,497**

CHAPTER TWO: BUDGET PERFORMANCE BY COUNTY ENTITIES

2.1.0 EXPENDITURE BY ECONOMIC CLASSIFICATION

Combined absorption	Total spent	Approved budget	Unspent balance
73.0%	**KShs. 9.93 Bn**	**KShs. 13.60 Bn**	**KShs. 3.67 Bn**

Budget vs Actual by classification (KShs. Billions)



Absorption rate by classification: Executive vs Assembly

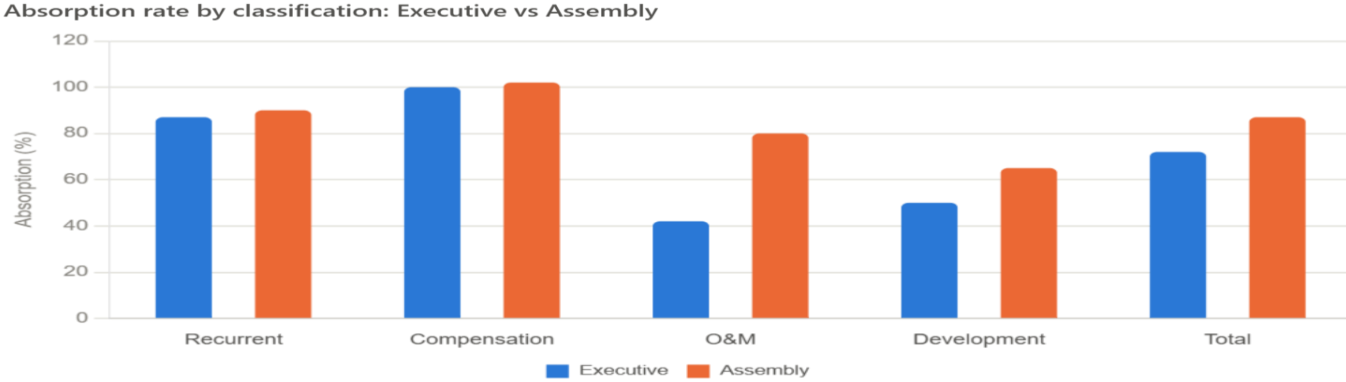


Table 4 First Nine Months Budget Absorption by economic classification, FY2025/26

Expenditure Classification	Approved Budget (KShs.)		Total Expenditure FY 2025/26 (KShs.)		Absorption (%)	
	Executive	Assembly	Executive	Assembly	Executive	Assembly
Total Recurrent Expenditure	**7,376,622,219**	**1,032,734,501**	**6,405,639,231**	**931,119,658**	**87%**	**90%**
Compensation of Employees	5,734,473,231	477,225,034	5,713,687,013	485,302,945	100%	102%
Operations and Maintenance	1,642,148,988	555,509,467	691,952,218	445,816,713	42%	80%
Development Expenditure	**5,039,755,756**	**152,338,488**	**2,497,185,466**	**98,880,342**	**50%**	**65%**
Total Expenditure	**12,416,377,975**	**1,185,072,989**	**8,902,824,697**	**1,030,000,000**	72%	87%

Source: County Treasury, 2025/2026

2.2 RECURRENT EXPENDITURE ANALYSIS

2.2.1 Expenditure on Employees' Compensation

During FY 2025/26, compensation of employees amounted to KShs. 5.714 billion for the County Executive and KShs. 485.303 million for the County Assembly, representing absorption rates of 100% and 102%**,** respectively.

2.2.2 Expenditure on operations and maintenance

During FY 2025/26, expenditure on Operations and Maintenance amounted to KShs. 691.95 million for the County Executive and KShs. 445.82 million for the County Assembly, representing absorption rates of 42% and 80%**,** respectively. The low absorption by the Executive indicates under-utilization of the approved O&M budget**,** which may reflect delays in implementation of planned activities.

2.3 DEVELOPMENT EXPENDITURE

During FY 2025/26, the County incurred development expenditure of KShs. 2.596 billion, comprising KShs. 2.497 billion (96.2%) by the County Executive and KShs. 98.88 million (3.8%) by the County Assembly. The expenditure represented absorption rates of 50 per cent for the Executive and 65 per cent for the Assembly against their respective approved development budgets.

2.4 FACILITY IMPROVEMENT FINANCING/ APPROPRIATION IN AID (FIF/AIA)

Approved target	Revenue earned	Expenditure	Absorption rate
1.105 Bn	1.262 Bn	763.04 M	71.7%

Table 5 Health Facilities absorption against the target, FY2025/26

S/No	Health Facility	Approved Annual Target FY2025/26	Annual Actual Receipts (Kshs)	Unpaid Claims	Revenue Earned	Actual Expenditure of the Facility as at 30th June(Kshs)	Absorption rate (%)
1	Homa Bay County Referral Hospital	274,000,000	377,532,070	173,029,997	550,562,067	373,835,886	138%
2	Rachounyo County Hospital	68,000,000	33,354,989	25,298,366	58,653,355	18,062,292	49%
3	Rachounyo North S/County	39,000,000	14,390,130	9,365,888	23,756,018	15,333,920	37%
4	Ndhiwa Sub County Hospital	39,000,000	7,404,656	12,980,768	20,385,424	9,033,252	19%
5	Mbita Sub County Hospital	39,000,000	19,523,567	11,377,443	30,901,010	14,178,822	50%
6	Kabondo Sub County Hospital	39,000,000	3,086,919	15,000,399	18,087,318	2,073,652	8%
7	Rangwe Sub County Hospital	39,000,000	33,308,882	8,799,035	42,107,917	25,230,657	85%
8	Suba South S/County Hospital	39,000,000	12,326,797	14,378,929	26,705,726	5,117,723	32%
9	Magunga L4 Hospital	39,000,000	2,622,553	4,009,003	6,631,556	2,138,396	7%

10	Kisegi L4 Hospital	26,000,000	9,563,842	8,277,282	17,841,124	23,962,918	37%
11	Pala L4 Hospital	26,000,000	5,460,738	7,846,555	13,307,293	7,128,141	21%
12	Tom Mboya L4 Hospital	39,000,000	15,220,035	9,870,400	25,090,435	6,058,642	39%
13	Ogongo L4 Hospital	26,000,000	14,211,828	5,980,450	20,192,278	13,396,326	55%
14	Makongeni L4 Hospital	39,000,000	6,784,044	9,673,980	16,458,024	5,447,530	17%
15	Marindi L4 Hospital	26,000,000	3,408,170	7,986,573	11,394,743	4,086,530	13%
16	Nyang'iela L4 Hospital	26,000,000	6,474,974	8,798,340	15,273,314	959,000	25%
17	Othoro L4 Hospital	26,000,000	5,871,955	7,498,209	13,370,164	175,000	23%
18	Miriu L4 Hospital	26,000,000	10,901,084	8,099,366	19,000,450	11,628,670	42%
19	Ober L4 Hospital	26,000,000	16,290,203	7,498,387	23,788,590	7,840,486	63%
20	Ndiru L4 Hospital	26,000,000	2,617,708	8,090,355	10,708,063	1,729,264	10%
21	Kandiege L4 Hospital	26,000,000	6,550,053	9,789,855	16,339,908	56,019,905	25%
22	Nyandiwa L4 Hospital	26,000,000	32,638,239	10,274,366	42,912,605	18,943,404	126%
23	Malela L4 Hospital	26,000,000	9,415,903	5,094,054	14,509,957	4,551,664	36%
24	Sena L4 Hospital	26,000,000	1,477,694	3,099,744	4,577,438	2,471,523	6%
25	Level 3 Facilities	59,906,565	133,711,476	78,387,446	212,098,922	133,636,267	223%
26	Public Health	14,000,000	7,731,800	-	7,731,800	-	
	Total	**1,104,906,565**	**791,880,306**	**470,505,190**	**1,262,385,497**	**763,039,870**	**72%**

Source; County Treasury 2025/2026

2.5 STATEMENT OF PENDING BILLS

As at 30th June 2026**,** the County Government had combined outstanding trade payables of KShs. 1.118 billion, comprising KShs. 819.44 million in development payables and KShs. 298.58 million in recurrent payables**.** The County Executive accounted for KShs. 813.96 million**,** while the County Assembly accounted for KShs. 304.06 million**.** During the year, the County Executive settled KShs. 1.459 billion of opening trade payables but also incurred new obligations amounting to KShs. 748.43 million**.**

CHAPTER THREE: PROJECT IMPLEMENTATION STATUS

3.1.0 Budget Performance by Department

Table 6 Budget Allocation and Absorption Rates by Department as at July2025-June 30th, 2026

Department	Budget Allocation		Exchequer Issues		Expenditure		Expenditure to Exchequer Issues (%)		Absorption Rate (%)	
Classification	**Rec**	**Dev**	**Rec**	**Dev**	**Rec**	**Dev**	**Rec**	**Dev**	**Rec**	**Dev**
Finance and Economic Planning	577,915,165	341,232,242	410,680,981	35,255,217	410,680,981	35,255,217	100	100	71	10
County Public Service Board	69,834,348	5,000,000	60,338,562	0	60,338,562	0	100	-	86	0
County Assembly Service Board	1,032,734,503	152338488	931,119,658	98,880,342	931,119,658	98,880,342	100	100	90	65
Homa Bay Municipal Board	31,918,181	74,126,257	24,164,312	40,978,835	24,164,312	40,978,835	100	100	76	55
Agriculture, Irrigation & Livestock	240,128,649	422,259,842	221,496,272	268,453,230	221,496,272	268,453,230	100	100	92	64
Gender Equality, Inclusivity, Youth, Sports, Talent Development, Cultural Heritage & Social Services	131,053,803	61515565	100,568,690	59,571,198	100,568,690	59,571,198	100	100	77	97
Roads, Public Works, Transport & Infrastructure	160,239,319	655,613,738	138,645,900	652,995,695	138,645,897	652,995,695	100	100	87	100
Blue Economy, Fisheries, Mining & Digital Economy	125,398,817	35,156,753	108,920,711	26,993,407	108,920,710	26,993,407	100	100	87	77
Education, Human Capital Development & Vocational Training	1,190,276,404	436,461,295	1,063,732,727	362,926,366	1,063,732,727	362,926,366	100	100	89	83
Public Health & Medical Services	3,203,503,913	446,000,000	3,000,976,245	445,981,780	3,000,976,244	445,981,780	100	100	94	100
Lands, Physical Planning, Housing & Urban Development	83,762,057	1,037,068,854	75,232,851	70,187,990	75,232,851	70,187,990	100	100	90	7
Trade, Industry, Tourism, Cooperative Development & Marketing	197,059,292	249,996,759	184,779,413	61,062,016	184,201,084	61,062,016	100	100	93	24
Water, Sanitation, Irrigation, Environment, Energy & Climate Change	265,148,646	552,268,942	202,137,878	314,465,556	202,137,878	314,465,556	100	100	76	57

Governance, Administration, Communication & Devolution	517,297,929	405,500,000	460,875,911	51,224,555	460,875,900	51,224,555	100	100	89	13
Executive Office of the Governor	538,410,906	221,248,210	332,701,949	81,546,233	332,701,949	81,546,233	100	100	62	37
Kendu Bay Municipal Board	10,423,840	15,000,000	3,375,263	1,490,000	3,375,263	1,490,000	100	100	32	10
Mbita Municipal Board	10,423,840	15,000,000	5,512,164	4,446,700	5,512,164	4,446,700	100	100	53	30
Ndhiwa Municipal Board	10,423,840	15,000,000	3,449,342	2,495,000	3,449,342	2,495,000	100	100	33	17
Oyugis Municipal Board	13,403,268	51,307,300	8,628,405	2,495,000	8,628,405	17,111,687	100	686	64	33
Total	**8,409,356,720**	**5,192,094,245**	**7,337,337,234**	**2,581,449,120**	**7,336,758,889**	**2,596,065,807**	**100**	**121**	**87**	**50**

3.2.0 Budget Execution by Programmes and Sub-Programmes

Table 7 Budget Execution by Programmes and Sub-Programmes with Absorption Rates

COUNTY GOVERNMENT OF HOMA BAY					
4TH QUARTER PROGRAMME PERFOMANCE REPORT (JULY2025-JUNE 30TH,2026) FOR ,FY 2025-2026					
Programme	**Sub- Programme**	**Budget Supplementary Estimates FY2025/26**	**Actual Expenditure**	**Variance**	**Absorption (%)**
Department of Finance and Economic Planning					
General administration and support services	Staff Remuneration and Welfare Support Services	375,893,111	375,295,577	597,534	99.8
	General Logistics, Coordination and Asset Management Services	84,783,769	4,696,891	80,086,878	5.5
	Sub total	**460,676,880**	**379,992,468**	**80,684,412**	**82.5**
Planning, budgeting and development coordination services	Economic planning and development services	10,453,000	469,529	9,983,471	**4.5**
	Resource allocation services	13,393,200	4,982,205.5	8,410,995	**37.2**
	Public Participation F acilitation services	15,673,285	1,793,900	13,879,385	11.4
	Sub total	**39,519,485**	**7,245,634**	**32,273,851**	**18.3**
Revenue	Internal Revenue Generation Services	32,883,600	7,171,740	25,711,860	21.8
	Sub total	**32,883,600**	**7,171,740**	**25,711,860**	**22**
Financial management services	Accounting and Financial Reporting Services	40,606,200	9,938,676	30,667,524	**24.5**
	Supply Chain Management	12,420,000	1,431,661	10,988,340	
	Audit and Advisory Services	11,809,000	4,900,804	6,908,196	**41.5**
	Emergency Management Services	321,232,242	35,255,215	285,977,027	11.0
	Sub total	**386,067,442**	**51,526,355**	**334,541,087**	13.3
	GRAND TOTAL	**919,147,407**	**445,936,198**	**473,211,209**	**48.5**
County Public Service Board					
Policy, Planning and Administration Services	Policy and Planning Services	9,495,785		9,495,785	-
	Administrative Support Services	60,338,563	60,338,562	1	100.0
	Facility Improvement & Capacity Strengthening Services			0	-
	Sub total	**69,834,348**	**60,338,562**	**9,495,786**	**86.4**
Personnel Sourcing and Management Services	Recruitment, Selection and Deployment Services	877,854		877,854	-
	Staff Establishment And Abolishment Of Officers	900,808		900,808	
	Human Resources Management services	635,000		635,000	
	Capacity Development Services	2,386,338		2,386,338	-

	National Performance Management Systems	200,000		200,000	
	Sub total	**5,000,000**		**4,800,000**	**-**
	GRAND TOTAL	**74,834,348**	**60,338,562**	**14,295,786**	**80.6**
County Assembly Service Board					
Legislative Services	Member's welfare Surport services	270,225,000	270,225,000	0	**100.0**
	Legislative development and approval services	64,000,000	64,000,000	0	**100.0**
	Sub total	**334,225,000**	**334,225,000**	**0**	**100.0**
Oversight and Control Services	Capacity building services	13,050,400	13050400	0	**100.0**
	Report writing services	125,949,600	125,949,600	0	**100.0**
	Public participation and education services		-	0	**-**
	Sub total	**139,000,000**	**139,000,000**	**0**	**100.0**
Ward Representation Services	Staff welfare support services	59,712,348	59,712,348	0	**100.0**
	Ward operations and maintenance	17,695,584	17,695,584	0	**100.0**
	Sub total	**77,407,932**	**77,407,932**	**0**	**100.0**
Policy, Planning and Administrative Support Services	Administrative support services	350,616,075	350,616,068	7	**100.0**
	Financial management Services	131,485,496	29,870,658.0	101,614,838	**22.7**
	Assembly infrastructure development Services	152,338,488	98,880,342.00	53,458,146	**64.9**
	Sub total	**634,440,059**	**479,367,068**	**155,072,991**	**75.6**
	GRAND TOTAL	**1,185,072,991**	**1,030,000,000**	**155,072,991**	**86.9**
Homa Bay Municipal Board					
Policy, Planning, General Administration and Support Services	Financial management Services	6,972,909	1,759,040	5,213,869	**-**
	Administration and Support Services	24,944,957	22,405,272	2,539,685	89.8
	Sub total	**31,917,866**	**24,164,312**	**7,753,554**	**75.7**
Urban development services	Transport Infrastructure Improvement Services	59,000,000	40,978,835	18,021,165	-
	Provision for pending bills	7,000,000		7,000,000	-
	Neighborhood Planning and Development Services	8,126,572		8,126,572	-
	Sub total	**74,126,572**	**40,978,835**	**33,147,737.0**	55.3
	GRAND TOTAL	**106,044,438**	**65,143,147**	**40,901,291**	**61.4**
Office of The Deputy Governor and Department of Agriculture, Irrigation and Livestock					
Policy, Planning and General Administration services	General Administration and Support Services	240,128,649	221,496,272	18,632,377	92.2
	Sub total	**240,128,649**	**221,496,272**	**18,632,377**	**92.2**
Crop, Land and Agribusiness Development Services	Crop Development Services	12,284,229		12,284,229	-
	Small Holders Community Irigation Support Services	4,000,000		4,000,000	-

	Farm Input Access Services	40,000,000	1,500,000	38,500,000	3.7
	National Agriculture Rural Inclusive Growth	6,953,905		6,953,905	-
	Agriculture Sector Development Support Programme	0		0	-
	National Value Chain Project	332,776,329	266,953,231	65,823,098	80.2
	Sub total	**396,014,463**	**268,453,230**	**127,561,233**	**67.8**
Livestock Development Programme	Livestock Improvement and Development	5,280,000		5,280,000	-
	Livestock Infrastructure Development Services	8,105,379		8,105,379	-
	Livestock Health and Disease Management	12,860,000		12,860,000	-
	Sub total	**26,245,379**	**0**	**26,245,379**	-
	GRAND TOTAL	**662,388,491**	**489,949,503**	**172,438,988**	**74.0**
Department of Gender Equality and Inclusivity Youth, sports , Talent Development , cultural Heitage and Social Services					
Policy, Planning and General Administration services	Personnel Remuneration and Welfare of Staff Services	83,953,230	83,953,230	0	100.0
	Policy Planning And Field Support Services	19,709,521	16,615,460	3,094,061	84.3
	Office Development Operation	2,000,000		2,000,000	
	Sub total	**105,662,751**	**100,568,690**	**5,094,061**	**95.2**
Cultural And Creative Sector Development Services	Creative Economy DevelopmentServices	1,305,025		1,305,025	-
	Cultural Development and Promotion Services	4,000,000		4,000,000	-
	Sub total	**5,305,025**		**5,305,025**	-
Social Development and Empowerment Services	Gender Mainstreaming and Women Empowerment Services	4,857,358		4,857,358	-
	Youth Empowerment And Mainstreaming Services	5,115,000		5,115,000	-
	SGBV Control Services	0		0	-
	Sub total	**9,972,358**		**9,972,358**	**-**
Management and Development of Sports and Sports Facilities	Sports Infrastructure Development Services	48,916,044	48,571,198	344,846	99.3
	Sports Management and Talent Development	22,713,190	11,000,000	11,713,190	48.4
	Sub total	**71,629,234**	**59,571,198**	**12,058,036**	**83.2**
	GRAND TOTAL	**192,569,368**	**160,139,889**	**32,429,480**	**83.2**
Department of Roads, Transport and Public Works And Infrastructure					
General Administration, Planning and Support Services	Remuneration and staff Welfare Support Services	130,541,652	130,541,651	1	100.0
	Administration Support And Staff Capacity Development Services	26,397,667	8,104,246	18,293,421	30.7
	Policy Planning And Field Support Services	300,000		300,000	-
	Sub total	**157,239,319**	**138,645,897**	**18,593,422**	**88.2**
	Quality And Enforcement	3,000,000	3,000,000	0	100.0

Public works and maintenance services	Purchase of Plant and Machinery maintenance	20,000,000	20,000,000	0	100.0
	Sub total	**23,000,000**	**23,000,000**	**0**	**100.0**
Road Development and Maintenance Services	Road Development Services	256,139,242	254,674,955	1,464,287	99.4
	CSP 3.2: Road Maintenance	374,474,496	373,595,980	878,517	99.8
	Sub total	**630,613,738**	**628,270,935**	**2,342,804**	**99.6**
Transport Services	E-motorcycles Development Support Services	5,000,000	1,724,761	3,275,239	34.5
	Sub total	**5,000,000**	**1,724,761**	**3,275,239**	34.5
	GRAND TOTAL	**815,853,057**	**791,641,593**	**24,211,464**	**97.0**
Department of Blue Economy, Fisheries Mining And Digital Economy					
Policy, Planning and General Administration services	Personnel Remuneration and Welfare Services	101,286,892	101,286,892	0	100.0
	Administrative Support Services	24,111,924	7,633,818	16,478,106	31.7
	Sub total	**125,398,816**	**108,920,710**	**16,478,106**	**87**
Blue Economy And Fisheries Resources And Development Services	Capture Fiheries and Development	15,366,829	11,992,691	3,374,138	78.0
	Acquaculture Development	5,409,422	4,000,000	1,409,422	73.9
	Blue Economy Development Services	5,730,502	5,686,016	44,486	99.2
	Sub total	**26,506,753**	**21,678,707**	**4,828,046**	**81.8**
ICT And Digital Economy Development Services	Artisanal Mining Services	3,650,000	1,314,700	2,335,300	36.0
	ICT Infrastructure Development	5,000,000	4,000,000	1,000,000	80.0
	Digital Literacy and Skill Development Services	0		0	-
	Sub total	**8,650,000**	**5,314,700**	**3,335,300**	**61.4**
	GRAND TOTAL	**160,555,569**	**135,914,117**	**24,641,452**	**84.7**
Department of Education, Human Capital Development And Vocational Training					
General Administration and Quality Assurance Service	General administration Services	18,800,747	8,808,171	9,992,576	46.9
	Human Resources Management services	1,057,384,857	1,054,924,556	2,460,301	99.8
	Quality Assurance Services	7,408,000		7,408,000	-
	StakeholderManagement Services	920,000		920,000	-
	Special Needs Education Services	544,800		544,800	-
	Sub total	**1,085,058,404**	**1,063,732,727**	**21,325,677**	**98.0**
EYE and Vocational Training Services	EYE Teaching and Leaning material	9,518,000		9,518,000	-
	EYE Infrastructure Development Services	391,500,000	362,926,366	28,573,634	92.7
	Sub total	**401,018,000**	**362,926,366**	**38,091,634**	**90.5**
ICT Services	VTC Training and Learning MaterialsServices	4,500,000		4,500,000	-
	Skills Development And Exhibition Shows Services	1,200,000		1,200,000	-
	VTC Infrastructure Development Services	39,961,295		39,961,295	-

	Bursary and Scholarship Services	95,000,000		95,000,000	-
	Sub total	**140,661,295**	**0**	**140,661,295**	**-**
	GRAND TOTAL	**1,626,737,699**	**1,426,659,094**	**200,078,605**	**87.7**
Department of Public Health And Medical Services					
Policy planning and administrative support service	Policy, Planning and Monitoring Services	27,640,000	18,297,800	9,342,200	**66.2**
	Administrative Support Services	2,651,951,799	2,603,574,209	48,377,590	98.2
	Sub total	**2,679,591,799**	**2,621,872,009**	**57,719,790**	**97.8**
Preventive and promotive health services	Community health services	190,120,000	98,485,860	91,634,140	51.8
	Disease control services	55,650,000	11,090,110	44,559,890	19.9
	Facility infrastructure improvement services	158,000,000	158,000,000	0	100.0
	Sub total	**403,770,000**	**267,575,970**	**136,194,030**	**66.3**
Curative and rehabilitative health services	Routine medical health services	266,142,114	266,123,894	18,220	100.0
	Medical emergency response services	9,000,000	3,386,151	5,613,849	37.6
	Facility infrastructure improvement services	288,000,000	288,000,000	0	100.0
	Sub total	**563,142,114**	**557,510,045**	**5,632,069**	**99.0**
Research and development service	Research and surveillance services	2,000,000		2,000,000	-
	Capacity development services	1,000,000		1,000,000	-
	Sub total	**3,000,000**	**0**	**3,000,000**	**-**
	GRAND TOTAL	**3,649,503,913**	**3,446,958,024**	**202,545,889**	**94.5**
Department of Lands, Housing, Urban Development and Physical Planning					
General Administration Services	General administrative support services	70,208,719	70,187,303	21,416	100.0
	Operation and maintenance Services	11,950,338	5,045,548	6,904,790	42.2
	General Office Infrastructure	1,603,000		1,603,000	-
	Sub total	**83,762,057**	**75,232,851**	**8,529,206**	**89.8**
Lands and Physical planning	County Development planning Services	30,000,000		30,000,000	-
	Land Valuation And Registration Support Services	12,000,000	2,187,990	9,812,010	18.2
	County Land Acquisition And Management Services	11,131,070		11,131,070	-
	Sub total	**53,131,070**	**2,187,990**	**50,943,080**	**4.1**
Housing and Urban Development	Housing improvement services	10,000,000		10,000,000	-
	Settlements Upgrading Services	973,937,784	68,000,000	905,937,784	7.0
	Sub total	**983,937,784**	**68,000,000**	**915,937,784**	**6.9**
		1,120,830,911	**145,420,841**	**975,410,070**	**12.97**
Department of Trade, Tourism ,Industrialization, and Enterprise Development					
Planning and Administrative services	Administrative and Support Services	174,867,754	174,867,754	0	100.0

	Policy Development and Implementation Services	4,000,000		4,000,000	-
	Admninistrative Support Services	18,191,538	9,333,330	8,858,208	51.3
	Sub total	**197,059,292**	**184,201,084**	**12,858,208**	**151**
Trade, Cooperative and Entrepreneurship Development Service	Enterprise Development Services	42,000,000		42,000,000	-
	Cooperative Development and Promotion Services	500,000		500,000	-
	Trade Infrastructure Development Services	66,000,000	21,820,322	44,179,678	33.1
	Sub total	**108,500,000**	**21,820,322**	**86,679,678**	**20.1**
Tourism And Industrial Development Services	Value Chain Development Services	13,318,574		13,318,574	-
	Tourism Development	8,000,000		8,000,000	-
	Tourism Infrastructure Development	0		0	-
	Industrial Park Development	117,178,185	39,241,694	77,936,491	33.5
	Investments Promotion and Facilitation	3,000,000		3,000,000	-
	Sub total	**141,496,759**	**39,241,694**	**102,255,065**	**27.7**
		447,056,051	**245,263,100**	**201,792,951**	**54.9**
Department of Water Sanitation, Environment,Energy And Climate Change					
General Administrative services	Administrative Support Services	270,148,646	191,846,068	78,302,578	71.0
	Debt Management Services	12,500,000	10,291,810	2,208,190	**82.3**
	Sub total	**282,648,646**	**202,137,878**	**80,510,768**	**71.5**
Water and Sanitation	Urban Water Supply Services	30,000,000		30,000,000	
	Rural Water Supply Services	155,500,000	77,319,076	78,180,924	49.7
	Metainance of water Supply Services	15,000,000		15,000,000	-
	Sub total	**200,500,000**	**77,319,076**	**123,180,924**	**38.6**
	Solar Power Sewrvices	5,000,000		5,000,000	-
	Irrigation Infrastrucure Development and Rehabilitation	4,500,000		4,500,000	
		9,500,000		**9,500,000**	**-**
Environmental Protection and Management Services	Pollution and Waste Management services	16,000,000		16,000,000	-
	Climate Change Governance	7,500,000		7,500,000	
	Climate Change Mitigation, Adaptation and Resilience Building	301,268,942	237,146,480	64,122,462	78.7
	Sub total	**324,768,942**	**237,146,480**	**87,622,462**	**73.0**
GRAND TOTAL		**817,417,588**	**516,603,434**	**300,814,154**	**63.2**
Governance and Administration, Communication and Devolution					
Public service administration support services	Governance And Administration	391,255,656	362,406,609	28,849,047	92.6
	Field Cordination And Administration Services	19,400,000	14,400,000	5,000,000	74.2

	Compliance and Enforcement	7,160,000	5,691,125	1,468,875	79.5
	Devolution Support Services	475,409,500	120,687,682	354,721,818	25.4
	Sub total	**893,225,156**	**503,185,416**	**390,039,740**	**56.3**
Governance and coordination services	Executive management and liaison services	0		0	-
	Field coordination and administration services	0		0	-
	Sub total	**0**		**0**	**-**
Strategy and service delivery improvement services	Operationalization of Office of the GDSDMEU	0		0	-
	Communication and Information Services			0	-
	Compliance and managementb services	0		0	-
Communication and Public Engagement	**Sub total**	**0**		**0**	**-**
	County Press Services	10,120,000	3,186,565	6,933,435	31.5
	Media Relations	2,610,890		2,610,890	-
	County Visibility And Branding	4,220,000	3,195,014	1,024,986	75.7
	Sub total	**16,950,890**	**6,381,580**	**10,569,310**	**37.6**
Stake Holder ,Special Projects Services	Special Projects Services	6,021,883	1,040,461	4,981,422	17.3
	Public ParticipationCordination Services	3,600,000		3,600,000	-
	Disaster Prevention And management Services	3,000,000	1,492,997	1,507,003	49.8
	Sub total	**12,621,883**	**2,533,459**	**10,088,424**	**20.1**
	GRAND TOTAL	**922,797,929**	**512,100,454**	**410,697,475**	**55.5**
Executive Office of the Governor					
Public service administration support services	Human resource management and development services	74,906,980	67,861,658	7,045,322	90.6
	Planning And Monitoring Services	0		0	
	Legal Services	20,978,330		20,978,330	-
	Sub total	**95,885,310**	**67,861,658**	**28,023,652**	**70.8**
Governance and coordination services	Executive management and liaison services	595,819,306	341,484,994	254,334,312	57.3
	Field coordination and administration services	14,181,600	1,385,445	12,796,155	9.8
	Sub total	**610,000,906**	**342,870,439**	**267,130,467**	**56.2**
Strategy and service delivery improvement services Communication and Public Engagement	Strategy and advisory services	47,772,900	3,516,085	44,256,815	7.4
	Information and Communication Services	6,000,000		6,000,000	-
	Compliance and managementb services	0		0	-
	Sub total	**53,772,900**	**3,516,085**	**50,256,815**	**6.5**
	GRAND TOTAL	**759,659,116**	**414,248,182**	**345,410,934**	**54.5**
Kendu Bay Municipal Board					

Policy, Planning, General Administration and Support Services	Policy and Planning Services	1,265,618		1,265,618	-
	Personnel Remuneration And Development	3,803,640	3,375,263	428,377	88.7
	Administration and Support Services	5,354,582	1,490,000	3,864,582	27.8
	Sub total	**10,423,840**	**4,865,263**	**5,558,577**	**46.7**
Public Works And Infrastructure Improvements Services	Public facilities improvement services	5,000,000		5,000,000	-
	Land Use Management	0		0	-
	Environmental Management Services	10,000,000		10,000,000	-
	Sub total	**15,000,000**	**-**	**15,000,000**	-
	GRAND TOTAL	**25,423,840**	**4,865,263**	**20,558,577**	**19.1**
Mbita Municipal Board					
Policy, Planning, General Administration and Support Services	Policy and Planning Services	3,785,515	1,899,303	1,886,212	**50.2**
	Personnel Remuneration And Development	3,803,640	3,612,861	190,779	**95.0**
	Administration and Support Services	2,834,685		2,834,685	-
	Sub total	**10,423,840**	**5,512,164**	**4,911,676**	**52.9**
Public Works And Infrastructure Improvements Services	Envirinmental Improvement Services	3,000,000		3,000,000	-
	Transport Infrastructure Improvements	12,000,000	4,446,700	7,553,300	37.1
	Environmental Management Services	0		0	-
	Sub total	**15,000,000**	**4,446,700**	**10,553,300**	29.6
	GRAND TOTAL	**25,423,840**	**9,958,864**	**15,464,976**	**39.2**
NDHIWA Municipal Board					
Policy, Planning, General Administration and Support Services	Policy and Planning Services	1,390,000		1,390,000	-
	Personnel Remuneration And Development	3,886,440	3,449,342	437,098	88.8
	Administration and Support Services	5,147,400		5,147,400	-
	Sub total	**10,423,840**	**3,449,342**	**6,974,498**	**89**
Public Works And Infrastructure Improvements Services	Transport Infrastructure Improvements	2,403,416		2,403,416	-
	Environmental Improvent Services	3,096,584	2,495,000	601,584	80.6
	Land Use Management	3,000,000		3,000,000	
	Neighbourhood planmimg and Development Services	6,500,000		6,500,000	-
	Sub total	**15,000,000**	**2,495,000**	**12,505,000**	16.6
	GRAND TOTAL	**25,423,840**	**5,944,342**	**19,479,498**	**23.4**
OYUGIS Municipal Board					
	Policy and Planning Services	1,227,006	410,825	816,181	**33.5**

Policy, Planning, General Administration and Support Services	Personnel Remuneration And Development	6,556,056	6,556,056	0	100.0
	Administration and Support Services	5,620,098	1,661,524	3,958,574	**29.6**
	Sub total	**13,403,160**	**8,628,405**	**4,774,755**	**163**
Public Works And Infrastructure Improvements Services	Transport Infrastructure Improvements	41,307,300	17,111,687	24,195,613	41.4
	Environmental Management Services	10,000,000		10,000,000	-
	Land Use Management	0		0	-
	Sub total	**51,307,300**	**17,111,687**	**34,195,613**	**33.4**
	GRAND TOTAL	**64,710,460**	**25,740,092**	**38,970,368**	**39.8**
GRAND TOTAL		**13,601,450,856**	**9,932,824,696**	**3,668,426,160**	**73.0**

CHAPTER FOUR: CHALLENGES AND RECOMMENDATIONS

4.1 Challenges Encountered

- ✓ **Delayed procurement processes** continue to slow the implementation of development projects, resulting in low absorption of development budgets.
- ✓ **Late disbursement of exchequer and conditional grants** affects timely execution of planned programmes and projects.
- ✓ **High personnel costs** consume a significant share of county revenues, limiting resources available for development expenditure.
- ✓ **Pending bills and cash flow constraints** divert resources from current-year activities, further reducing budget absorption.

4.2 Recommendation

- ✓ **Strengthen procurement planning and contract management** to ensure timely implementation of development projects and improve budget absorption.
- ✓ **Enhance revenue mobilization strategies** to increase own-source revenue and reduce overreliance on equitable share transfers.
- ✓ **Accelerate project implementation and monitoring** by strengthening project planning, supervision, and performance tracking.
- ✓ **Timely disbursement and utilization of funds**, including conditional grants, to facilitate execution of planned activities.
- ✓ **Manage the wage bill prudently** to create additional fiscal space for development expenditure while ensuring compliance with the Public Finance Management (County Governments) Regulations, 2015.
- ✓ **Strengthen cash flow and pending bills management** to ensure timely settlement of obligations without disrupting implementation of current-year programmes.